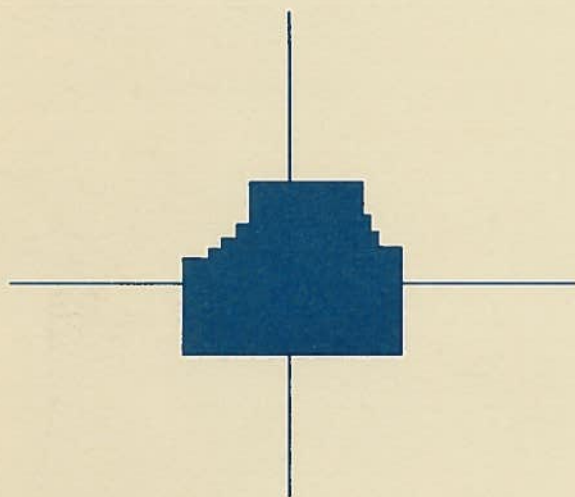


**McLEAN COUNTY
REGIONAL PLANNING COMMISSION**



10th ANNUAL REPORT

1967-1977



McLean County Regional Planning Commission

ILLINOIS HOUSE • SUITE 305 • 207 W. JEFFERSON ST. • BLOOMINGTON, ILLINOIS 61701 • PH. 309-828-4331

Honorable Mayor and Members of the Bloomington City Council
President and Members of the Normal Board of Trustees
Chairman and Members of the McLean County Board
Citizens of Bloomington, Normal and McLean County

Ladies and Gentlemen:

The McLean County Regional Planning Commission is pleased to present, herewith, its Tenth Annual Report covering activities for the year ending November 30, 1977. The report indicates the major aspects of the year's work as well as the

goals that remain to be accomplished in the future.

The Staff and Commission are indebted to those responsible for the cooperation of all governmental units and those individuals who have given so generously of their time, advice and inspiration in assisting our work of regional planning. We hope that we can merit their continued support and cooperation.



Sincerely yours,

Donald L. Wilber

Donald L. Wilber
Chairman

Herman Dirks

Herman Dirks
Executive Director

Bibliography

Report No. AR-MCRPC-77

Title: Tenth Annual Report — McLean County Regional Planning Commission

Report Date: December, 1977

Author: McLean County Regional Planning Commission

Performing Organization: McLean County Regional Planning Commission
207 West Jefferson Street
Bloomington, Illinois 61701

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Sponsoring Organization: Department of Housing and Urban Development
Washington, D.C. 20470

Type of Report & Period Covered: Tenth Annual Report

Abstract: This is the Tenth Annual Report made by the Regional Planning Commission to the residents and supporting agencies within McLean County, Illinois. The report includes a resume of the Commission's activities for the fiscal year 1976-1977 including work completed, financial statements, listing of members and proposed work program.

Availability Statement: Limited copies of this report will be available at no charge for residents of McLean County.

Security Class: Unclassified

Price: \$2.00

Formation

The McLean County Board of Supervisors, on January 10, 1967, passed a resolution creating the McLean County Regional Planning Commission.

Organization

April 1967—A seven member steering committee was appointed. The Commission received \$3,000 for operating expenses from the County Board of Supervisors.

June 1967 — The Commission adopted by-laws.

August 1967—The Commission elected officers and members of the Executive Board.

February 1968—A draft of the Regional Planning Services Agreement was approved by the Commission and presented to the County Board of Supervisors, the Bloomington City Council and the Normal Board of Trustees.

June 1968—Following approval of this agreement, the nucleus of a professional staff was hired.

March 1969—The membership of the Commission was reorganized from 35 to the present 13 members.

1. The Chairman and six members appointed by the Chairman of the County Board of Supervisors.
2. Three members appointed by the Mayor of the City of Bloomington.
3. Three members appointed by the Mayor of the Town of Normal.

March 1972—An amendment to the original resolution was passed by the County Board of Supervisors providing That two-thirds of the members of the Commission must be elected officials or their direct representatives. The resolution provides for the appointment of:

1. Five members of the County Board;
2. Two members of the Normal Town Council; and
3. Two members of the Bloomington City Council.

Membership

The following persons were members of the McLean County Regional Planning Commission on November 30, 1977:

County

John English, Bloomington —
Secretary-Treasurer*
David King, LeRoy*
Roy Henderson, Colfax*
Thomas Moberly, Normal*
Jake Ringger, Gridley*
Melvin Schultz, Normal
Donald Wilber, Colfax—Chairman

Bloomington

Henry L. Brown
Donald Olsen*
Karl Passmore*

Normal

Paul Harmon*
Rev. James Pruyne
Ralph Wrench, Vice-Chairman*

*Elected official or a direct representative.

Responsibilities

The Commission is responsible for the preparation and maintenance of a Comprehensive Regional Plan for McLean County, and the preparation of special planning studies for units of government in McLean County at their request. The Commission is also responsible for providing the County Board, the Bloomington City Council and Planning Commission, the Normal Board of Trustees, Planning Commission and Zoning Board of Appeals with certain basic planning services designed to assist them in making day-to-day decisions which have planning and development implications.



Technical Staff

A full-time professional planning staff originated in June of 1968, with the hiring of an Executive Director and a Principal Planner. The present staff consists of eleven full-time persons—the Executive Director, three Principal Planners, two Associate Planners, three Planning Technicians, a Secretary and a Typist.

Executive Director

Mr. Herman Dirks received his Bachelor of Fine Arts Degree from the University of Illinois in 1959. Mr. Dirks joined the staff in June of 1968. The Executive Director is responsible for the liaison between the Commission and other units of government in McLean County, advising the Commission on regional planning matters and over-all programming and supervision of staff activities.

Principal Planner

Mr. Kenneth J. Emmons joined the staff on June 1, 1971. He received a Bachelor of Arts Degree in Art from the University of Northern Iowa. He has also received a Master's of Art Degree in Urban and Regional Planning from the University of Iowa in May of 1971. Mr. Emmons' primary responsibility is to provide local planning assistance to the Bloomington City Council, City Manager and the City Planning and Zoning Commission.

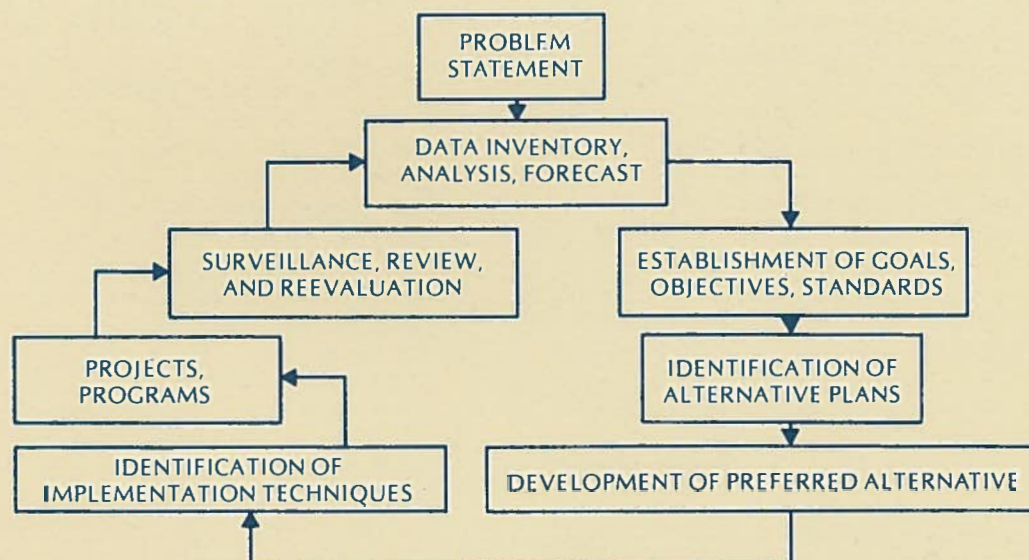
Principal Planner

Miss Mary Anne Nelson received a Bachelor of Science Degree in Geography from Illinois State University in 1969, and a Master of Science Degree in Geography in 1975. She has been employed with the Regional Planning Commission since 1971. Miss Nelson's primary responsibility is to provide local planning assistance to the Normal Town Council, Planning Commission and Zoning Board of Appeals.

Principal Planner

Mr. Michael Lammey joined the staff in December, 1976. He received a Bachelor of Science in Civil Engineering from Rose-Hulman Institute of Technology in 1972, and has done graduate work in transportation planning at both Northwestern University and the University of Toronto. Mr. Lammey's primary responsibility is the McLean County Transportation Study, as well as technical assistance in transportation issues to all jurisdictions of local government.

Regional Planning Process



The above diagram is a description of the planning process. Solving planning problems depends on the utilization of this orderly process on a continuing basis.

Associate Planner

Mr. Craig Kessler joined the staff on March 31, 1975. He received a Bachelor of Science Degree in Geography in June of 1972 from the State University College of New York at New Paltz, and holds a Masters of Science Degree in Geography from Illinois State University. Mr. Kessler is responsible for providing local planning assistance to Bloomington in developing a Community Development Program. In addition he is responsible for coordinating the Illinois Environmental Protection Agency's Wastewater Needs Program in McLean County.

Associate Planner

Mr. James Wheaton joined the staff on September 15, 1975. He received a Bachelor of Arts Degree from Wittenberg University in June of 1972, and a Master's of City and Regional Planning from Ohio State University in June of 1974. Mr. Wheaton is responsible for developing the Comprehensive Development Guide, working on a Human Services Plan in coordination with the McLean County Health Department, providing planning assistance to the

McLean County Zoning Board of Appeals, and developing a Water Resources Plan for Bloomington-Normal.

Planning Technician

Mr. William Givens joined the staff on September 3, 1974. He received an Associate in Arts and Science Degree in graphic design from Illinois Central College in August, 1974. Mr. Givens is responsible for the design and preparation of visual materials used by the staff.

Planning Technician

Mr. David Noren joined the staff in July, 1975. He received a Bachelor of Arts Degree in Geography from Illinois State University in June, 1974. He has completed one year of graduate work at Illinois State University. Mr. Noren is responsible for providing technical assistance to the transportation planning study in the area of inventory, analysis and the storage of planning data. He also provided assistance to the Bloomington-Normal Public Transit System with its route expansion in the area of promotions, data collection and analysis.

Planning Technician

Mr. Jon Johnston joined the staff on December 1, 1975, after receiving a Bachelor of Science Degree in Geography from Illinois State University. Mr. Johnston is responsible for transportation and demographic studies; in addition, he is responsible for the creation of the local GBF/DIME File, a Bureau of the Census program.

Secretary

Mrs. Loretta Jarvis joined the staff in July of 1968. She is responsible for providing secretarial and bookkeeping assistance to the staff.

Typist

Mrs. Joyce Pauley joined the staff on April 26, 1976. She is responsible for providing typing assistance to the staff.

Financial Report

Cash on Hand (12-1-76)

Bank of Illinois	\$28,254.07
Peoples Bank of Bloomington	1,184.63
Petty Cash	17.67
	<u>\$ 29,456.37</u>

Receipts (12-1-76 to 12-1-77)

McLean County	\$ 23,750.00
City of Bloomington	14,000.00
Community Development — Bloomington	18,667.00
Bloomington Zoning Ordinance	3,617.60
Bloomington Water Study	715.87
Normal Water Study	715.87
Community Development — Normal	4,570.50
Urban Mass Transportation Administration	13,166.00
Federal Highway Administration	44,900.18
Illinois Department of Transportation	1,429.00
Housing and Urban Development (6-288)	36,857.72
Housing and Urban Development (7-288)	11,075.45
Illinois Environmental Protection Agency (MNA)	28,881.00
Illinois Environmental Protection Agency (Stormwater)	2,198.36

Illinois Environmental Protection Agency (208)	115.08
Comprehensive Employment and Training act	5,121.56
	<u>209,781.19</u>
	\$239,237.56

Disbursements (12-1-76 to 12-1-77)

Books	\$ 305.39
Services	4,709.94
Dues	2,051.76
Automobile Expenses	1,713.30
General Insurance	605.00
Hospitalization Insurance	2,579.34
Supplies	2,284.10
Postage	2,253.57
Rent	8,460.00
Publication	5,097.27
Retirement	23,195.97
Salaries	165,017.75
Sundry	641.05
Telephone	2,147.47
Travel	3,874.84
	<u>\$224,936.75</u>

Cash on Hand (12-1-77)

Bank of Illinois	\$ 14,283.94
Petty Cash	16.87
	<u>\$ 14,300.81</u>
	\$239,237.56

Regional (County-Wide) Studies

Land Use

Using the Land Use Plan adopted by Bloomington, Normal and the County as a basis, the staff has developed a draft of a report entitled "The Land Use Element of the Comprehensive Development Guide for McLean County." This report has been submitted to the Department of Local Government Affairs (State of Illinois) and the Federal Department of Housing and Urban Development for review and comment. It is the intent of the staff to propose that the Land Use Element be included as a part of the Comprehensive Development Guide and be approved by units of local government as an amendment to the Land Use Plan.

Housing

The staff has completed a draft of a report entitled "The Housing Element of the Comprehensive Development Guide for McLean County." This report has been submitted to the Department of Local Government Affairs (State of Illinois) and the Federal Department of Housing and Urban Development for review and comment. It is the intent of the staff to propose that the Housing Element be included as a part of the Comprehensive Development Guide.

Human Services

The staff is assisting the McLean County Board of Health in developing a Human Services Plan for McLean County. The primary purpose of this activity is to suggest guidelines regarding the development of human services for use by funders and providers throughout McLean County. In order to complete the Human Services Plan, the staff is gathering data which includes rele-

vant characteristics from the census, selected mental health status measures, results of a community survey, and data relating to actual agency experience being gathered in conjunction with Illinois State University.

In addition, the staff completed the Human Services Inventory in January, 1977, and distributed copies to human service agencies and other interested persons. The staff provided coordinative services and research assistance to the McLean County Funders Council, continued involvement in area-wide health planning, and provided technical assistance to social service agencies in the community in the areas of management information systems and program design.

Comprehensive Development Guide

The staff worked in conjunction with the McLean County Regional Planning Commission members, as well as Bloomington, Normal, and McLean County to complete the review of the guide document. This process is approaching final completion and it is the staff's expectation that the Comprehensive Development Guide will be utilized to assist local governmental units in making decisions which have planning and development implications.

Water Resources Plan

The staff is developing this document for Bloomington-Normal by forecasting future demand, researching alternative sources of supply, and developing guidelines for implementation for reference and use by the two communities.

Transportation

The staff completed a major work activity which resulted in the publication of the 1978 Transportation System Management Plan, in which all modes of transportation in McLean County were analyzed for problem areas; also completed was the 1978-1982 Transportation Improvement Program for McLean County, in which capital improvements for local jurisdictions are listed. The staff has also completed a major data collection effort in the form of inter-

section traffic counts and on-board accumulation counts for the transit routes of the Bloomington-Normal Public Transit System.

The staff has provided technical assistance on transportation issues to various local groups, including the Bloomington-Normal Public Transit System (in preparation for a major expansion of the transit routes), the City of Bloomington (input into the capital improvement process, investigation of various one-way couples, truck routing, and discussions on the transportation aspects of potential developments), and the Town of Normal (input into the capital improvement process, safety studies, bicycle and pedestrian studies, and discussions on the transportation aspects of potential developments).

A-95 Review

A-95 Review Process

The objective of the A-95 Review and Comment process is to provide state and local officials with a mechanism for influencing proposed federal assistance in light of their own comprehensive planning goals and objectives.

Applicants applying for federal funding are required to notify the McLean County Regional Planning Commission (the Substate A-95 Clearinghouse of their intent.

Below is a list of applications reviewed by the staff:

1. City of Bloomington Community Development Program, Third Action Year.
2. Village of Downs, Step II Wastewater Collection and Treatment Facility Improvements.

3. Village of Gridley, Pre-application Metropolitan Area Discretionary Funds, Community Development Act.

4. City of Chenoa, Pre-application Metropolitan Area Discretionary Funds, Community Development Act.

5. City of Lexington, Pre-application Metropolitan Area Discretionary Funds, Community Development Act.

6. Village of Downs, Pre-application Metropolitan Area Discretionary Funds, Community Development act.

7. Village of Hudson, Pre-application Metropolitan Area Discretionary Funds, Community Development Act.

8. Village of Carlock, Pre-application Metropolitan Area Discretionary Funds, Community Development Act.

9. Project Oz Drop-in-Center.

10. Weatherization Program.

11. Town of Normal Community Development Program.

12. Railroad Crossing Protection Program

13. Oakland Avenue Project

14. County Resurfacing Projects

15. County Guardrail Project

16. Operating Subsidy Grant

17. Health Systems Agency Renewal Designation

18. Village of Carlock, Step II, Plans and Specifications for the Development of a Central Wastewater Collection and Treatment System

19. Headstart, Funds for Program Continuation

20. Retired Senior Volunteer Program

21. State of Illinois Department of Transportation Highway Planning and Research Program

22. City of Chenoa, Community Development Grant Application

23. East Central Illinois Area Agency on Aging Plan

24. Bloomington Township Public Water District, Phase II and III

25. CETA Title I



Special Projects

GBF/DIME File

The staff is working on this Bureau of the Census sponsored computer program concerning an improved method for the collection and study of data for the 1980 decennial census. The file makes it possible to identify or locate local events or records geographically.

The purpose of the file is to make a large amount of data needed to make decisions readily accessible to a wide variety of users without expending an inordinate amount of time or money.

Water Quality Management Planning

The Executive Director of the Commission has been appointed to a Regional Advisory Committee which is responsible for advising the Illinois Environmental Protection Agency concerning water quality problems and their possible solution within a 16-county area in east-central Illinois.

Stormwater

The Illinois Environmental Protection Agency chose Bloomington-Normal as one of eight metropolitan areas to participate in its Urban Stormwater

Analysis program, QUAL-ILLUDAS. This program simulates the characteristics of a stormwater collection system to estimate the types and concentrations of pollutants carried from non-permeable surfaces (streets, sidewalks, roofs, etc.) in the urbanized area. The purpose of QUAL-ILLUDAS is to provide the E.P.A. with enough data to identify the steps needed to be taken by local officials to meet Federal guidelines of the Clean Water Act.

Municipal Needs Analysis

In September, 1976, the Commission contracted with the Illinois Environmental Protection Agency to analyze the municipal sewage treatment needs for eight McLean County communities. These included Arrowsmith, Bellflower, Cooksville, Ellsworth, Hudson, Saybrook, Stanford and Towanda. The analyses determined present and future sewage treatment needs and suggested alternative courses of action the community may utilize in addressing these needs to satisfy IEPA standards.

Socio-economic conditions for each community were made and evaluations of existing and future sewage treatment needs were based on this data. Selected alternatives and recommendations for the best practicable waste treatment solution for each community have been made.

Program Development



Givens

Community Development

The staff provides assistance to the City of Bloomington and the Town of Normal by providing planning documentation to be included in the application for Federal Funds. The City of Bloomington has received funding in the amount of \$2,169,000 for improvements in the 40 Acres, Central Bloomington, Park Hill, Washington Square, Stevensonville, and South Oakland areas. The Town of Normal was awarded a grant of \$330,000 which will be used for various capital improvements. The staff is also responsible for the preparation of the Housing Assistance Plans and administrative assistance in connection with these grants. The staff has prepared pre-applications for all small communities that are interested in applying for Community Development funds and has prepared the final application for those communities selected for funding consideration during the past year. This resulted in a grant for the City of Chenoa to assist in the cost of undertaking the installation of a sewage collection system.

Comprehensive Employment and Training Act

During this fiscal year, the C.E.T.A. agency for McLean County hired additional personnel and began to assume the program planning function. Commission staff had acted as the planning staff for the C.E.T.A. program prior to this year.

Technical Assistance



Serritella

McLean County

Zoning — The staff has provided reports to the Zoning Board of Appeals concerning:

- 17 zoning map amendments
- 39 special use permits
- 15 variations

Subdivisions — The staff has provided reports and recommendations to the County Board's Environment Committee for subdivisions since December 1, 1976.

City of Bloomington

Zoning — Public hearings are held on all requests for zoning changes. Since

December 1, 1976, the staff has provided reports and recommendations to the Bloomington Planning and Zoning Commission and the Bloomington City Council on:

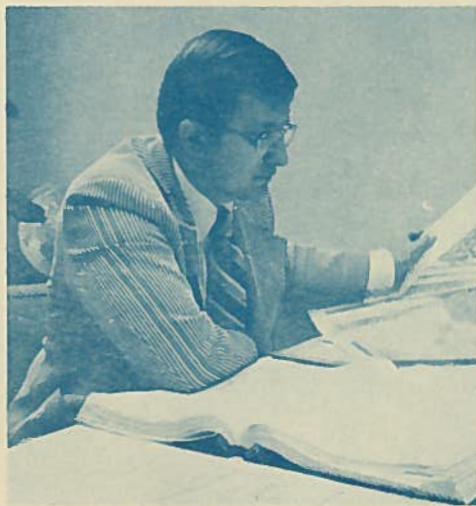
- 37 zoning map amendments
- 22 special use permits
- 8 zoning text amendments
- 10 zoning variances

Subdivisions — The staff has provided reports and recommendations to the Bloomington Planning and Zoning Commission and the Bloomington City Council for 19 subdivisions since December 1, 1976.

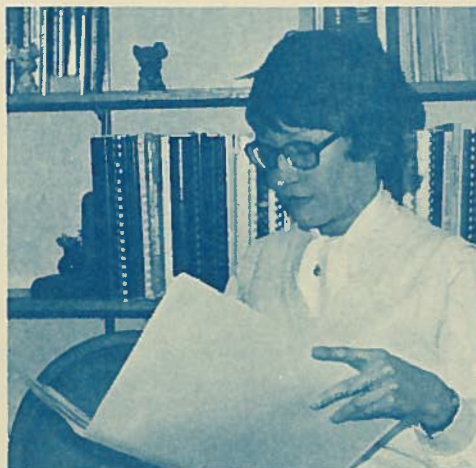
Bloomington Sign Ordinance — The staff has prepared new sign regulations for the City of Bloomington.

Bloomington Capital Improvements Program — The staff has worked with the Bloomington City Manager, Assistant City Manager, Director of Finance and other department heads in completing a five year capital improvements program for inclusion in the 1978-83 Five Year Budget for the City of Bloomington. This includes a priority listing of proposed public works with recommended sources of financing.

Bloomington Zoning Map — The staff has completed a new proposed official zoning map for review and public hearing by the Zoning Commission and subsequent adoption by the Bloomington City Council as part of the new zoning code.



Serritella



Serritella

Town of Normal

Zoning — Since December 1, 1976, the staff has provided reports and recommendations as a part of the Town staff to the Planning Commission, Zoning Board of Appeals and Town Council concerning:

- 33 zoning map amendments
- 1 zoning text amendment
- 35 zoning variations
- 18 special use permits

Subdivisions — The staff has provided reports and recommendations as part of the Town staff to the Normal Planning Commission and Town Council for 13 subdivision plans and 7 site plans for planned unit developments since December 1, 1976.

Normal Zoning Code — In cooperation with other Town staff members, the staff has prepared the final draft of the new Zoning Code for the Town.

Comprehensive Plan — The staff prepared the final draft of the Comprehensive Plan for the Town of Normal which has been adopted as a prerequisite to any official consideration of the proposed Zoning Code.

Normal Sign Code — In cooperation with other Town staff members, the staff has prepared a Sign Code for the Town which will be incorporated into the proposed new Zoning Code.

Normal Zoning Map — In cooperation with other Town staff members, the staff has prepared a new Zoning District Map based on the text of the new Zoning Code.



Acknowledgements

Design and Production by Bill Givens
Photography by Jon Johnston
Text edited by Mary Anne Nelson

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