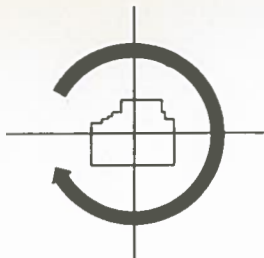


1976 Annual Report



McLean County Regional Planning Commission



McLean County Regional Planning Commission

ILLINOIS HOUSE • SUITE 305 • 207 W. JEFFERSON ST. • BLOOMINGTON, ILLINOIS 61701 • PH. 309-828-4331

Honorable Mayor and Members of the Bloomington City Council
President and Members of the Normal Board of Trustees
Chairman and Members of the McLean County Board
Citizens of Bloomington, Normal and McLean County

Ladies and Gentlemen:

The McLean County Regional Planning Commission is pleased to present, herewith, its Ninth Annual Report covering activities for the year ending November 20, 1976. The report indicates the major aspects of the

year's work as well as the goals that remain to be accomplished in the future.

The Staff and Commission are indebted to those responsible for the cooperation of all governmental units and those individuals who have given so generously of their time, advice and inspiration in advancing the work of regional planning. We hope that we can merit their continued support and cooperation.



Sincerely yours,

William E. Froelich, Jr.

William E. Froelich, Jr.
Chairman

Herman Dirks

Herman Dirks
Executive Director

Bibliography

Report No. AR-MCRPC-76

Title: Ninth Annual Report—McLean County Regional Planning Commission

Report Date: December, 1976

Author: McLean County Regional Planning Commission

Performing Organization: McLean County Regional Planning Commission
207 West Jefferson Street
Bloomington, Illinois 61701

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Contract/Grant No.: CPA-IL-05-00-1083 (6-288)

Sponsoring Organization: Department of Housing and Urban Development
Washington, D.C. 20470

Type of Report & Period Covered: Ninth Annual Report

Abstract: This is the Ninth annual report made by the Regional Planning Commission to the residents and supporting agencies within McLean County, Illinois. The report includes a resume of the Commission's activities for the fiscal year 1975-1976 including work completed, financial statements, listing of members and proposed work program.

Availability Statement: Limited copies of this report will be available at no charge for residents of McLean County.

Security Class: Unclassified
Price: \$2.00

Formation

The McLean County Board of supervisors, on January 10, 1967, passed a resolution creating the Mc Lean County Regional Planning Commission.

Organization

APRIL 1967 - A seven member steering committee was appointed. The Commission received \$3,000 for operating expenses from the County Board of Supervisors.

JUNE 1967 - The Commission adopted bylaws.

AUGUST 1967 - The Commission elected officers and members of the Executive Board.

FEBRUARY 1968 - A draft of the Regional Planning Services Agreement was approved by the Commission and presented to the County Board of Supervisors; the Bloomington City Council and the Normal Board of Trustees.

JUNE 1968 - Following approval of this Agreement, the nucleus of a professional staff was hired.



MARCH 1969 - The membership of the Commission was reorganized from 35 to the present 13 members.

1. The Chairman and 6 members appointed by the Chairman of the County Board of Supervisors.
2. 3 members appointed by the Mayor of the City of Bloomington.
3. 3 members appointed by the Mayor of the Town of Normal.

MARCH 1972 - An amendment to the original resolution was passed by the County Board of Supervisors providing that 2/3 of the members of the Commission must be elected officials or their direct representatives. The resolution provides for the appointment of:

1. 5 members of the County Board.
2. 2 members of the Normal Town Council and
3. 2 members of the Bloomington City Council.



Membership

The following persons were members of the McLean County Regional Planning Commission on November 30, 1976.

COUNTY

- * John English, Bloomington, Illinois
- William E. Froelich, Jr., Chairman, Gridley, Illinois
- * David King, LeRoy, Illinois
- * Roy Henderson, Colfax, Illinois
- Mrs. Dale Ernst, Danvers, Illinois
- * Paul Segobiano, Bloomington, Illinois
- * Delmar Streid, Chenoa, Illinois

BLOOMINGTON

- Henry L. Brown
- * Donald Olsen
- * Karl Passmore

NORMAL

- Rev. James Pruyne, Secretary-Treasurer
- * James Roudebush
- * Ralph Wrench, Vice-Chairman
- * Elected official or their direct representative.

Responsibilities

The commission is responsible for the preparation and maintenance of a Comprehensive Regional Plan for McLean County, and the preparation of special planning studies for units of government in McLean County at their request. The Commission is also responsible for providing the County Board; the Bloomington City Council and Planning Commission; the Normal Board of Trustees and Planning Commission with certain basic planning services designed to assist them in making day-to-day decisions which have planning and development implications.



Technical Staff

A full-time professional planning staff originated in June of 1968, with the hiring of an Executive Director and a Principal Planner. The present staff consists of twelve full-time persons; the Executive Director, two Principal Planners, three Associate Planners, four Planning Technicians, Secretary and Typist.

Executive Director

Mr. Herman Dirks received his Bachelor of Fine Arts Degree from the University of Illinois in 1959. Mr. Dirks joined the staff in June of 1968. The executive Director is responsible for the liaison between the Commission and other units of government in McLean County; advising the Commission on regional planning matters; and over-all programming and supervision of staff activities.

Principal Planner

Mr. Kenneth J. Emmons joined the staff on June 1, 1971. He received a Bachelor of

Arts Degree in Art from the University of Northern Iowa. He has also received a Master's of Art Degree in Urban and Regional Planning from the University of Iowa in May of 1971. Mr. Emmons primary responsibility is to provide local planning assistance to the Bloomington City Council, City Manager and the City Planning and Zoning Commission.

Principal Planner

Miss Mary Anne Nelson received a Bachelor of Science Degree in Geography from Illinois State University in 1969, and a Master of Science Degree in Geography from Illinois State University in 1975. She has been employed with the Regional Planning Commission since 1971. Miss Nelson's primary responsibility is to provide local planning assistance to the Normal Town Council, Planning Commission, and Zoning Board of Appeals.

Associate Planner

Mr. Vincent Serritella joined the staff in February, 1975. He received a Bachelor of Science Degree in Sociology from Illinois State University in June, 1973 and will complete his Master of Arts in Sociology in August of 1977. Mr. Serritella is responsible for planning Manpower programs and Social Policy and Planning programs.

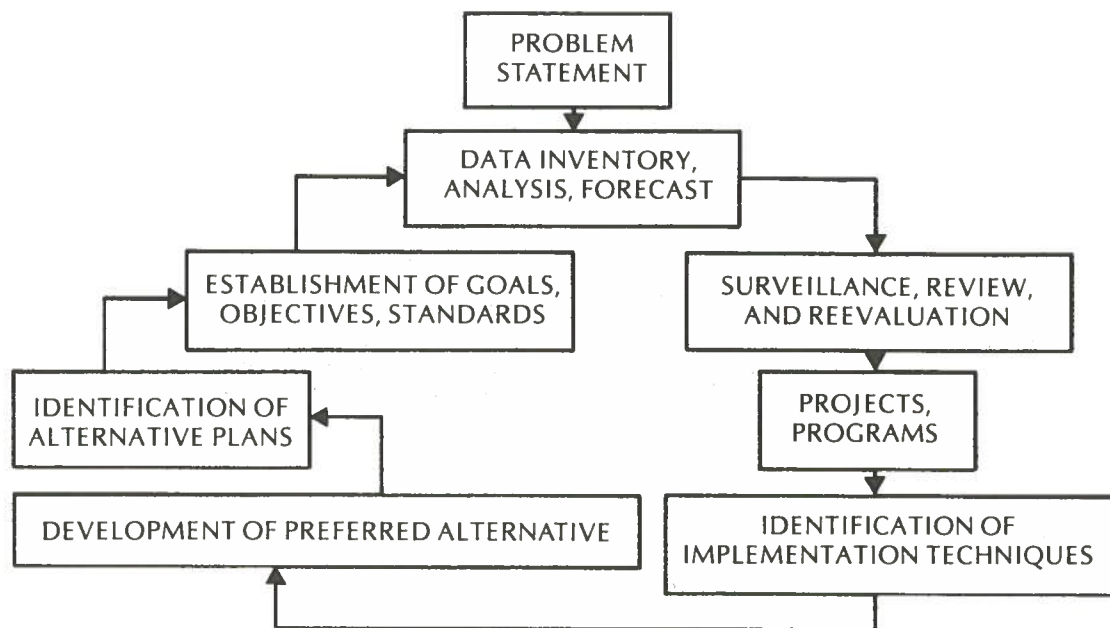
Associate Planner

Mr. Craig Kessler joined the staff on March 31, 1975. He received a Bachelor of Science Degree in Geography in June of 1972 from the State University College of New York at New Paltz, and holds a Masters of Science Degree in Geography from Illinois State University. Mr. Kessler is responsible for providing local planning assistance to Bloomington, Normal, and interested villages in developing a Community Development Program. In addition he is responsible for coordinating the Illinois Environmental Protection Agency's Wastewater Needs Program in McLean County.

Associate Planner

Mr. James Wheaton joined the staff on September 15, 1975. He received a Bachelor of Arts Degree from Wittenburg University in June of 1972, and a Master's of City and Regional Planning from Ohio State University in June of 1974. Mr. Wheaton is responsible for

Regional Planning Process



The above diagram is a description of the planning process. Solving planning problems depends on the utilization of this orderly process on a continuing basis.

developing the Comprehensive Development Guide, assist in Social Policy and Planning for McLean County, and determining alternative actions for the Municipal Needs Analysis Program.

Planning Technician

Mr. William Givens joined the staff on September 3, 1974. He received an Associate in Arts and Science degree in graphic design from Illinois Central College in August 1974. Mr. Givens is responsible for the design and preparation of visual materials used by the staff.

Planning Technician

Mr. David Noren joined the staff in July, 1975. He received a Bachelor of Arts Degree in Geography from Illinois State University in June, 1974. He has completed one year of graduate work at Illinois State University. Mr. Noren is responsible for providing technical assistance to the transportation planning study in the area of inventory, analysis, and storage of planning data.

Planning Technician

Mr. Jon Johnston joined the staff on December 1, 1975 after receiving a Bachelor

of Science Degree in Geography from Illinois State University. Mr. Johnston is responsible for transportation and demographic studies. In addition he is responsible for the creation of the local GBF/DIME File.

Planning Technician

Mr. Kim J. Taylor joined the staff on September 1, 1976. He received his Bachelor of Science Degree in Geography from Illinois State University in May of 1976. He is presently working toward a Master of Science Degree in Political Science at Illinois State University. Mr. Taylor is responsible for assisting the Community Development Planner and data analysis for the Municipal Wastewater Needs Analysis Program in McLean County.

Secretary

Mrs. Loretta Jarvis joined the staff in July of 1968. She is responsible for providing secretarial and bookkeeping assistance to the staff.

Typist

Mrs. Joyce Pauley joined the staff on April 26, 1976. She is responsible for providing typing assistance to the staff.



Financial Report

Cash on Hand (12-1-75)

Bank of Illinois	\$ 3,234.05
Petty Cash	50.25
	\$ 3,284.27

Receipts (12-1-75 to 12-1-76)

McLean County	\$ 23,750.00
City of Bloomington	16,930.00
Town of Normal	27,125.00
Total Local Funds Received	\$ 67,805.00

Community Development- Bloomington	17,264.59
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Community Development- Normal	3,000.00
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Housing and Urban Development P-1028	\$ 5,730.31
5-288	48,724.75
6-288	17,342.28

\$ 71,797.34

Federal Highway Administration	38,160.53
Urban Mass Transportation Adm.	13,021.00
Manpower Program	
Prime Sponsor	\$ 7,422.42
Balance of State	10,000.00
	17,422.42

Total Federal Funds Received	160,665.88
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Dept. of Transportation- Public Transit	1,485.00
	\$229,955.88

Total Funds Available	\$233,240.15
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Disbursements (12-1-75 to 12-1-76)

Books	\$ 261.75
Services	2,298.67
Dues	689.00
Automobile Expenses	1,327.81
General Insurance	1,083.00
Hospitalization Insurance	2,246.54
Supplies	2,587.10
Postage	1,675.50
Rent	8,460.00
Reproduction	4,467.38
Retirement	21,443.03
Salaries	150,365.72
Sundry	964.12
Telephone	2,530.75
Travel	3,381.40
	\$203,781.78

Cash on Hand (12-1-76)

Bank of Illinois	\$ 28,254.07
Peoples Bank	1,184.63
Petty Cash	17.67
Total Funds Available	29,459.37
	\$233,241.15

Regional (County-Wide) Studies

Land Use: The staff assisted Land Use Plan developed by the Land Use Study Committee last year was adopted by the CITY OF Bloomington, Town of Normal, and the County for the urban area and its environs. Based on this Land Use Plan, the staff is developing a set of land use policies that will address the following concerns: where growth should and should not occur; the type, intensity, and timing of development implementing procedures needed to effectively guide development decisions; and develop mechanisms needed to coordinate land use policies with other development issues such as providing public utilities and community facilities.

Human Services: Staff has organized two subcommittees designed to comprehensively analyze and evaluate human services throughout McLean County. One subcommittee deals with inventorying existing human services, determining unmet needs, and establishing goals and objectives. Working within this framework, staff has completed the first component of the Human Services Inventory-Mental Health and Related Services. Human Services Goals and Objectives, completed in February, 1976, serves as criteria for planning and implementing a more efficient and effective human services' delivery system in McLean County (Goals and Objectives is scheduled for publication by H.E.W. through their Clearinghouse Project Share). The other subcommittee is working to complete an examination of the existing human services' delivery system with the goal of suggesting alternative strategies.

Staff has also granted technical assistance for the development and solicitation of a Mexican American Needs Survey and Study Committee for McLean County, provided coordinative services and research assistance to the McLean County Funder's Council and the Township Review Committee, and be-

come involved in areawide health planning. Staff continually provides technical assistance to social service agencies in the community in the areas of staff development, management information systems, and program design.

Comprehensive Development Guide: The staff has completed the preliminary draft of the above report. The Guide is designed to serve as policy for reference and use by local governmental bodies, agencies, and citizens throughout McLean County. The Guide is categorized into six major functional areas including land use, transportation, community facilities, housing, environmental quality, and human services. The purpose of the Guide is to assist in making decisions which have planning and development implications for McLean County.



Transportation: The staff continued the work on the reevaluation of the 1990 Transportation Plan for McLean County. Some of the planning activities that were completed include: The Transportation Systems Management Plan in which all modes are considered as solutions to transportation deficiencies in the area; the Transportation Improvement Program which lists capital improvement projects by jurisdiction for both annual elements and multi-year listing; the Prospectus which is a summary of transportation issues facing the area and of existing planning programs; a new base map of the Bloomington-Normal urbanized area was drawn; and the physical and operational inventory of the functionally classified streets and highways was accomplished.

A-95 Review

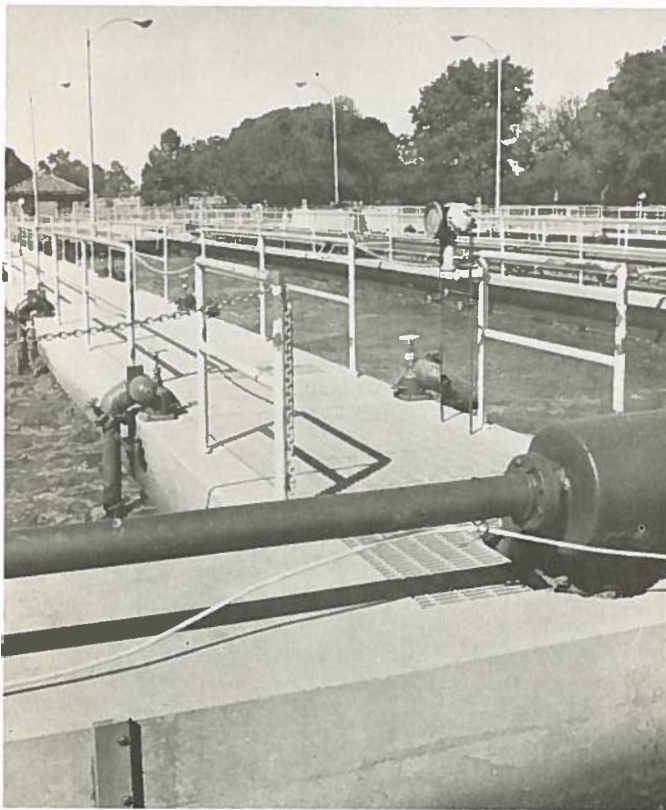
A-95 Review Process: The objective of the A-95 Review and Comment process is to provide state and local officials with a mechanism for influencing proposed federal assistance in light of their own comprehensive planning goals and objectives.

Applicants applying for federal funding are required to notify the McLean County Regional Planning Commission, (the Substate A-95 Clearinghouse) of their intent. Below is a list of applications reviewed by the staff:

1. Comprehensive Health Systems Agency — Application to HEW for comprehensive health planning funds
2. City of Bloomington Community Development Program — Landscaping of north "crossovers" in Central Area
3. Village of Heyworth — Step 2 Wastewater Collection Improvements
4. Bloomington-Normal Transit System — Application of operating funds
5. City of Bloomington — Community Development Block Grant Program
6. Community Development Metropolitan Discretionary Grant for: The Village of Carlock, Village of Gridley, Village of Ballflower, Village of Downs, and the Village of Cooksville
7. Bloomington Township Public Water District — Phase two, south of the City of Bloomington.
8. City of LeRoy — Step 2 and 3 of IEPA's wastewater collection and treatment program
9. Village of McLean — Step 2 and 3 improvements to existing collection and treatment facilities
10. City of Lexington — Additions to the water treatment plant
11. Village of Carlock — Step 1 Sewage Treatment Facilities
12. Town of Normal — Community Development Block Grant Program
13. Phoenix Towers — Section 8 housing development for low-income elderly residents.
14. Village of Gridley — Steps 2 and 3 Wastewater Collection and Treatment Facility Project
15. City of Bloomington — Pavement marking program
16. Project Lighthouse — Residential Service Expansion
17. Project Oz — Drug Education and Youth Outreach Program
18. Town of Normal — College-Mulberry Street one-way couple
19. Town of Normal — Transportation Safety Program
20. City of Bloomington and Town of Normal — Housing Assistance Plan
21. Village of Danvers — Step 1, Part 2, of the Facilities Plan and Environmental Assessment for sewage system improvements
22. City of Lexington — Step 1, Facilities Plan and Environmental Assessment for sewer system improvements
23. City of Chenoa — Wastewater Treatment System Planning Report and Environmental Assessment for sewer system improvements
24. McLean County Head Start, Inc. — Funding for developmental services for 3-5 year olds and their families
25. East Central Illinois Agency on Aging — Community services for the elderly
26. Town of Normal — Community Development Program for Innovative Projects
27. City of Bloomington — Community Development Program for Innovative Projects
28. Community Development Metropolitan Discretionary Projects — Village of Carlock, Downs
29. Bloomington-Normal Crime Prevention Bureau
30. YWCA — Retired Senior Volunteer Program of McLean County
31. Region 12 Law and Justice Commission — Planning Budget
32. Section 8 — Elderly housing in Bloomington (Angler's Club)
33. Section 8 — Elderly housing in Normal
34. Section 8 — Elderly housing in Bloomington (Lincoln Towers)
35. Section 8 — Family units in Normal
36. Bloomington-Normal Public Transit System — Section 5 Operating Assistance Funds
37. McLean County Highway Department — County highway construction projects
38. YWCA — Fairview Building Improvements
39. Corn Belt Library System — Application for Public Works Act
40. Village of Carlock — Step 2, Wastewater Facilities Planning
41. Meadow's Mennonite + McLean and Livingston County — Bi-County Transportation Project
42. Bloomington Alternative School Program
43. Occupational Development Center — Facility renovations
44. McLean County Policy — Services agreement with Village of Downs

Special Projects

GBF/DIME FILE: Staff is working on this Bureau of the Census sponsored computer program concerning an improved method for the collection and study of data for the 1980 decennial census. Through this identification of geographic and political features in the Bloomington-Normal urban area, information may be studied at a smaller scale than ever before, allowing a wider variety of research. This permits information from maps to be transferred into a form that can be "read" by a computer.



Municipal Needs Analysis: In September, 1976, the Commission contracted with the Illinois Environmental Protection Agency to analyze the municipal sewage treatment needs for eight McLean County communities. These include Arrowsmith, Bellflower, Cooksville, Ellsworth, Hudson, Saybrook, Stanford, and Towanda. The purpose of the analysis is to determine present and future sewage treat-

ment needs and suggest alternative courses of action the Village may utilize in addressing these needs to satisfy IEPA Standards.

The analysis initially determines socioeconomic conditions for each community and evaluates existing and future sewage treatment needs based on this data. The final intent of the program is to summarize the selected alternatives, and recommend the best practicable waste treatment solution for each community.



Program Development

Community Development: The staff provides assistance to the City of Bloomington and the Town of Normal by providing planning documentation to be included in the application for Federal Funds. The City of Bloomington has received funding in the amount of \$2,169,000 for improvements in the 40 Acres, Central Bloomington, Park Hill, Washington Square, Stevensonville, and South Oakland areas. The Town of Normal was awarded a grant of \$179,000 which will be used for various capital improvements. The staff is also responsible for the preparation of the Housing Assistance Plans and Grantee Performance Reports in connection with these grants. The staff has prepared preapplications for all small communities that are interested in applying for Community Development funds and has prepared the final application for those communities selected for funding consideration. This resulted in grants for the Villages of Cooksville and Carlock of \$40,000 and \$30,000 respectively for municipal water system improvements.



C.E.T.A: The staff prepared the 1977 Federal grant application-Manpower Plans for the McLean County C.E.T.A. Program resulting in \$425,000 for Job Training Programs under Title I, and \$475,000 for Public Service jobs under Titles II and VI. Staff has also completed surveys of current job vacancies, an inventory of employment trends, established alternative job training programs, and provided technical assistance to the staff and Advisory Committee.

Technical Assistance

McLean County

Zoning: The staff has provided reports to the Zoning Board of Appeals concerning:

- 9 zoning map amendments
- 13 zoning text amendments
- 40 special use permits
- 15 variation

Subdivisions: The staff has provided reports and recommendations to the County Board's Environment Committee for subdivisions since December 1, 1975.

Small Communities: The staff has completed a new zoning ordinance for the Villages of Saybrook, Danvers, Towanda, and Carlock. Staff has completed Subdivision Regulations for the Village of Carlock.



City of Bloomington

Zoning: Public hearings are held on all requests for zoning changes. Since December 1, 1975, the staff has provided reports and recommendations to the Bloomington Planning and Zoning Commission and the Bloomington City Council on:

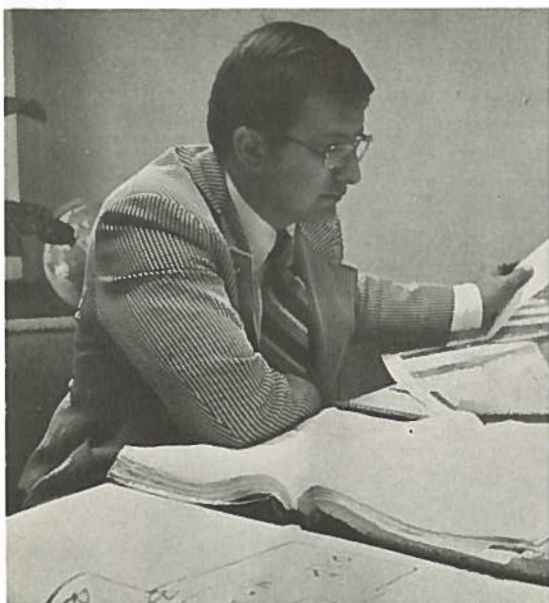
- 37 zoning map amendments
- 9 special use permits
- 5 zoning text amendments
- 9 zoning variances

Subdivisions: The staff has provided reports and recommendations to the Bloomington Planning and Zoning Commission and the Bloomington City Council for 25 subdivisions since December 1, 1975.

Bloomington Sign Ordinance: The Staff has worked in liaison with the McLean County Association of Commerce and Industry Sign Code Review Committee and the Bloomington Citizen's Beautification Committee in reviewing new sign regulations for the City of Bloomington.

Bloomington Capital Improvements Program: The staff has worked with the Bloomington City Manager, Assistant City Manager, Director of Finance and other department heads in completing a five year capital improvements program for inclusion in the 1977-82 Five Year Budget for the City of Bloomington. This includes a priority listing of proposed public works with recommended sources of financing.

Bloomington Zoning Map: The staff has continued to work toward the completion of a new proposed official zoning map for review and public hearing by the Zoning Commission and subsequent adoption by the Bloomington City Council as part of the new zoning code.



Town of Normal

Zoning: Since December 1, 1975, the staff has provided reports and recommendations as a part of the Town staff to the Planning Commission, Zoning Board of Appeals and Town Council concerning:

- 17 zoning map amendments
- 9 zoning text amendments
- 36 zoning variations
- 20 special use permits

Subdivisions: The staff has provided reports and recommendations as part of the Town staff to the Normal Planning Commission and Town Council for 14 subdivision plans and 10 site plans for planned unit developments since December 1, 1975.

Normal Zoning Code: The staff has been meeting in joint work sessions with members of both the Planning Commission and Town Council to review the draft of the new Zoning Code for the Town.

Comprehensive Plan: The staff has prepared a preliminary draft of a proposed Comprehensive Plan for the Town of Normal which will be adopted as a prerequisite to any official consideration or adoption of the proposed Zoning Code.



Acknowledgement:

The preparation of this report was financed in part through a Comprehensive Planning Grant from the Department of Housing and Urban Development.