

McLean County Regional Planning Commission



1988 Annual Report



McLean County Regional Planning Commission

Suite 201 • 207 West Jefferson St. • Bloomington, Illinois 61701 • phone: 309-828-4331

Honorable Mayor and Members of the
Bloomington City Council

President and Members of the
Normal Board of Trustees

Chairman and Members of the
McLean County Board

Citizens of Bloomington, Normal and
McLean County

Ladies and Gentlemen:

The McLean County Regional Planning Commission is pleased to present, herewith, its Twenty First Annual Report covering activities for the year ending December 31, 1988. The report indicates the major aspects of the year's work as well as the goals that remain to be accomplished in the future.

The staff and the Commission are indebted to those responsible for the cooperation of all governmental units and those individuals who have given so generously of their time, advice and inspiration in assisting our work of regional planning. We hope that we can merit their continued support and cooperation.

Sincerely yours,

Anne Nadakavukaren
Chairman



Kenneth J. Emmons
Executive Director



Responsibilities

The Commission is responsible for the preparation and maintenance of a Comprehensive Regional Plan for McLean County, the preparation of special planning studies for units of local government, and for providing the County Board and County Zoning Board of Appeals; the Bloomington City Council, Planning Commission, Historic Preservation Commis-

sion, and Board of Zoning Appeals; the Normal Board of Trustees, Planning Commission, and Zoning Board of Appeals with certain basic planning services designed to assist them in making day to day decisions which have planning, preservation, and/or development implications.

Membership

The following persons were members of the McLean County Regional Planning Commission on December 31, 1988:

McLean County

Joseph Sommer, Chenoa
Charles Armitage, Normal — Secretary/Treasurer
John English, Bloomington
John Stevens, Bloomington
Anne Nadakavukaren, Normal — Chairman

Bloomington

Gary Scheets
Karl Passmore
James Yates — Vice Chairman

Normal

Randall Middleton
Francis Brown
Garrett Scott

Technical Staff

On December 31, 1988, the staff consisted of seven persons—the Executive Director, two Principal Planners, two Associate Planners, a Secretary and a Part-time Secretary.

Kenneth J. Emmons, Executive Director
Mary Anne Nelson, Principal Planner

Michael Wyneken, Principal Planner
Bill Givens, Associate Planner
Bruce Ehrich, Associate Planner
Judy Jackson, Secretary
Loretta Steil, Part-time Secretary

Transportation

The McLean County Regional Planning Commission is the designated Metropolitan Planning Organization (MPO) for the Bloomington-Normal Urbanized Area. As the MPO, the Commission is charged with executing the continuous, comprehensive and cooperative (3-C) planning process for the urbanized area. The goal of the 3-C process is to coordinate the efforts of the City of Bloomington, the Town of Normal and McLean County to develop a well-planned, safe and efficient transportation system within the Bloomington-Normal Urbanized Area.

The local governments approved a long-range street and highway plan in 1980. Through a series of reviews and amendments this plan has been updated, and its integrity has been preserved by following the 3-C process. Components of the transportation system planning process include short-range planning and system surveillance, long-range planning and planning for the Bloomington-Normal Public Transit System.

To carry out the 3-C process, the Commission staff reviews all preliminary subdivision and planned unit development plans and zoning map amendments to determine their conformance with the adopted Street and Highway Plan and their impacts on the existing

system. In addition, the staff also reviews and makes recommendations on changes to the transportation system. In 1988, the staff recommended approval of such changes in three different areas of Bloomington-Normal. These changes will allow for a more orderly development of a large residential subdivision in southwest Bloomington, a large office complex in southeast Bloomington and a large retail center in northeast Normal. The staff's recommendations were accepted by the Transportation Technical and Policy Committees, and the changes were incorporated into the plan.

Surveillance of the existing transportation system provides data used to plan for future projects needed to improve traffic flow and safety throughout the area. In 1988, the staff conducted traffic studies at three intersections in the Town of Normal to determine whether warrants are met to install traffic signals. Staff also completed a traffic assignment requested by the two cities to determine the traffic each City generated, and thus each City's obligation for the improvement of College Avenue, east of Veterans Parkway. The staff also completed a report which identified the 25 most hazardous intersections in the Town of Normal.

Working with the management team of the Bloomington-Normal Public Transit System to provide the most equitable, efficient and cost-effective transit system possible is also an important aspect of the staff's transportation related activities. To this end, the staff, working with the Field Survey Techniques class from the Geography Department at Illinois State University, conducted an on-board survey of the ridership of each bus of the transit system. The survey recorded the time and location of all boardings and alightings as well as the use of transfers. In addition, the staff also participates as a member of the Disabled Persons Transportation Advisory Committee, made up of members of the disabled in the community, service aging representatives and Transit System staff. The committee is in the process of conducting a statistically valid survey of a sample of the disabled persons in Bloomington-Normal to determine the transportation needs and desires of these individuals. The Transit System created this committee to respond to the comments received during public hearing on the System's 504 Program. The committee's report should be completed by May of 1989.

The McLean County Regional Planning Commission staff is also responsible for preparing two annual documents, the Transportation Improvement Program (TIP) and the Title VI Report. The TIP is a medium-range transportation system planning document. It contains the current year (annual) element and a four-year listing of proposed projects called the multi-year element. The TIP contains all of the Street and Highway projects and their funding sources being proposed by the City of Bloomington, the Town of Normal, McLean County and the State of Illinois within the Transportation Study Area. The Title VI Report documents minority representation on the various boards and commissions and the transit service provided to these groups.

Solid Waste Management Study

This study is being funded under an intergovernmental agreement between the County of McLean, the City of Bloomington and the Town of Normal. A Policy Committee, a Technical Committee and a Citizen's Advisory Committee have been formed to help guide the planning process. The goal of the study is the development of a plan for the management of solid waste in McLean County over the next two years. This will involve two major steps.

The first step will require a description of the character of the waste stream generated within the County by origin, content and weight or volume. In order to properly characterize the waste stream in McLean County, it will be necessary to make an extensive review of the most recent literature available on rates of waste generation by individuals, commerce and industry, and rates of waste generation by type of waste. In addition, waste collection data maintained by the City of Bloomington and the Town of Normal will be reviewed and the respective public service and

public works directors will be interviewed concerning waste generation, transportation and disposal.

In order to achieve the same sort of characterization of the commercial waste stream, it will be necessary to identify and interview all of the private haulers of solid waste and landfill operators in McLean County. They will be encouraged to make their records concerning waste generation, transportation and disposal available for review.

Two different weigh and sort studies controlled for seasonal variations will be conducted. Finally, all relevant Illinois Environmental Protection Agency documents of waste volumes generated and disposed of in landfills within McLean County will be reviewed.

Once this initial characterization of the waste stream has been completed, the second step in the development of the plan may proceed. The plan will include an assessment of the current rates of waste generation within the County by origin, content and weight or volume, and projections for changes in that assessment over the next twenty years, including the identification of any factors likely to affect this estimate.

The plan will also include a description of the facilities where municipal waste is currently processed and a description of facilities and programs for the management of solid waste generated within the County's boundaries during the next twenty years. Included in the description will be assessments of the facility's waste management capacity by weight or volume, expected cost and financing method. In addition, it will be necessary to include an evaluation of the environmental, energy, lifecycle cost and economic advantages and disadvantages of each proposed waste management facility or program.

Finally, it will be necessary to identify potential sites within the County where each proposed waste processing, disposal or recycling program will be located and an explanation of how such sites were chosen. It will also be necessary to identify the governmental entity which will be responsible for the implementation of the plan and an explanation of the entity's authority to close.

Project Reviews Under Executive Order 12372

The objective of the Executive Order 12372 Project Review Process is to provide state and local officials with a mechanism for influencing proposed federal assistance in light of their own comprehensive planning goals and objectives.

Applicants applying for federal funding are required to notify the McLean County Regional Planning Commission (the Sub-state Clearinghouse) of their intent to apply for federal funding.

The following is a list of federal applications reviewed by the Commission in 1988:

1. Project review of application for federal assistance, filed by the Bloomington-Normal Airport

Authority and the Illinois Department of Transportation.

2. Project review for replacement of bridge number 057-0057, on old U.S. Rt. 51, over an unnamed tributary of Kickapoo Creek in Heyworth, Illinois.
3. Project review of Heartland Head Start, Inc. Program.
4. Project review of Heartland Head Start, Inc. Program for Comprehensive Developmental Services.
5. Project review of the application of East Central Illinois Area Agency on Aging for funding for special programs for the aging.
6. Project review of the application by McLean County, Illinois, for federal funding for operating assistance for SHOWBUS.
7. Project review of intersection improvement, College Avenue at Veterans Parkway.
8. Project review of roadway improvement, College Avenue from Veterans Parkway to Airport Road.
9. Project review for replacement of three bridges over branches of Salt Creek near LeRoy, Illinois.
10. Project review of reconstruction of I-55/I-74 Interchange northwest of Normal.
11. Project review for a Federal Aviation Regulation Part 150 Airport Noise and Compatibility Study for the Bloomington-Normal Airport.
12. Project review for Lexington Park District application for a grant for park user expansion.
13. Project review of Y.W.C.A. of McLean County's Retired Senior Volunteer Program (R.S.V.P.)

Technical Assistance McLean County

Zoning — The staff has prepared reports for the McLean County Zoning Board of Appeals concerning the following during 1988:

- 10 Zoning Map Amendments
- 2 Zoning Text Amendments
- 34 Special Uses
- 16 Variations

Subdivisions — The staff reviewed three preliminary plans and one final plat for subdivisions during 1988. The staff also prepared two amendments to the text of the Subdivision Ordinance for McLean County during 1988.

City of Bloomington

Annexation Agreements — Staff negotiated and made recommendations on 8 annexation agreements, which also included zoning map amendments.

Zoning — Staff reviewed and made recommendations to the Bloomington Planning Commission, the Board of Zoning Appeals and the City Council concerning:

- 8 Zoning Map Amendments
- 9 Zoning Text Amendments
- 8 Special Use Permits

Subdivisions and Planned Unit Developments:

The staff reviewed and provided recommendations to the Bloomington Planning Commission and City Council on plans for 6 subdivisions and one commercial development, requiring formal site plan review.

Land Use Plan Amendments: The staff completed a comprehensive review and revision of the Land Use Plan for the City of Bloomington. The staff participated in the public meetings and public hearings concerning the revised plan, and made recommendations to the Planning Commission and the City Council, which resulted in the adoption of the Plan.

Street and Alley Vacations: The staff reviewed 8 street or alley vacations in 1988.

Historic Preservation: During 1988 the staff served as recording secretary for 18 meetings of the Bloomington Historic Preservation Commission and assisted in the review of 21 Certificates of Appropriateness for exterior improvements to buildings in the City's S-4 zoned historic districts, one National Register Historic District nomination application, and one zoning text amendment. The staff also prepared the City of Bloomington Certified Local Government Annual Report for the City's 1987 fiscal year for submission to the Illinois Historic Preservation Agency.

Town of Normal

Zoning — During 1988, the staff provided reports and recommendations, as part of the Town staff, to the City Manager, Normal Town Council, Planning Commission and Zoning Board of Appeals concerning:

- 14 Zoning Map Amendments
- 1 Site Plan Review
- 5 Zoning Text Amendments
- 2 Special Use Permits
- 16 Zoning Variations
- 1 Zoning Appeal

Subdivisions and Planned Unit Developments

— The staff has prepared reports and recommendations, as a part of the Town staff, to the City Manager, Town Council and Normal Planning Commission on three preliminary subdivision plans, two revised preliminary development plans for planned unit developments, and two preliminary development plans for planned unit developments.

Normal Zoning Code — In cooperation with Normal's Building Commissioner, the staff prepared a comprehensive set of zoning text amendments; these amendments were adopted by the Town Council in April, 1988.

Normal Sign Code — In cooperation with other Town staff members, the staff prepared a set of comprehensive amendments to Normal's Sign Code with respect to off-premise advertising signs (billboards).

Capital Improvements — The staff prepared maps depicting the location of capital improvement projects which were included in the Town's Five Year Operating and Capital Improvements Budget 1989-1990 through 1993-1994.

Financial Report

January 1, 1988 through
December 31, 1988

Income:

Bloomington — Planning Services Agreement	\$ 62,000.00
Normal — Planning Services Agreement	30,000.00
McLean County — Planning Services Agreement	30,000.00
Federal Highway Administration — Transportation Study	53,646.13
Urban Mass Transit Administration — Transportation Study	25,814.78
Bloomington Historic Preservation	5,000.00
Mid Central Community Action, Inc.	125.00
White Place Historic Survey	6,700.00
Solid Waste Management Study	
Bloomington	12,000.00
Normal	12,000.00
McLean County	5,000.00
Interest Income	1,508.34
Expense Account Credits	573.33
	\$ 244,367.58

Expenses:

Books	\$ 529.75
Services	3,810.77
Dues	1,479.88
Equipment	296.80
Auto Expenses	784.95
General Insurance	1,208.00
Hospital Insurance	7,498.40
Supplies	2,064.78
Postage	1,800.00
Rent	12,825.00
Reproduction	3,068.54
Retirement	20,163.37
Unemployment	280.48
Salaries	152,248.56
Sundry	—0—
Telephone	2,433.77
Travel	4,981.14
White Place Historic District Survey (Consultant)	6,094.00
	\$ 221,568.19

Bank Balance (1-1-87)	\$ 17,084.80
Income	244,367.58
	\$ 261,452.38
Expenses	\$ -221,568.19
Bank Balance (1-1-89)	\$ 39,884.19

Bibliography

Report No. AR-MCRPC-88

Title: Twenty-First Annual Report — McLean County Regional
Planning Commission

Report Due: April, 1989

Author: McLean County Regional Planning Commission

Performing Organization — McLean County Regional Planning
Commission
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Type of Report and Period Covered: Twenty-First Annual Report

Abstract: This is the Twenty-First Annual Report made by the
McLean County Regional Planning Commission to the re-
sidents and supporting agencies within McLean County,
Illinois. The report includes a resume of the Commission's
activities for the year 1988, including work completed,
financial statements, listing of members and proposed
work program.

Availability Statement: Limited copies of this report are available
to the residents of McLean County, Illinois.

Price: \$2.00

