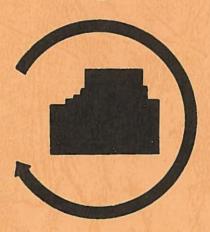
ANNUAL



MCLEAN COUNTY

REGIONAL PLANNING COMMISSION



McLean County Regional Planning Commission

707 North East Street Bloomington, Illinois 61701

Phone 828-4331

Honorable Mayor and Members of the Bloomington City Council President and Members of the Normal Board of Trustees Chairman and Members of the McLean County Board of Supervisors Citizens of Bloomington, Normal and McLean County

Ladies and Gentlemen:

The McLean County Regional Planning Commission is pleased to present, herewith, its Fifth Annual Report covering activities for the year ending November 30, 1972. The report indicates the major aspects of the year's work as well as the goals that remain to be accomplished in the future.

The Staff and the Commission are indebted to those responsible for the cooperation of all governmental units and those individuals who have given so generously of their time, advice and inspiration in advancing the work of regional planning, and we hope that we can merit their continued support and cooperation.

> Sincerely yours, Wiching C Frontiet A

William E. Froelich, Jr.

Herran Dicks

Chairman

Herman Dirks

Executive Director

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707 North East Street Bloomington, Illinois 61701		14.	Tilluat Report
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15. Supplementary Notes			
16. Abstracts			
Commission to the residents and McLean County, Illinois. The r the Commission's activities for including work completed, finan members and a proposed work pro	eport includes the fiscal year cial statement	a resume' of ar 1971-1972	
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TABLE OF CONTENTS

*	FORMATION	1
*	ORGANIZATION	1
*	RESPONSIBILITIES	2
*	MEMBERSHIP	3
Å	TECHNICAL STAFF	L
*	THE PLANNING PROCESS	7
*	FINANCES - DECEMBER 1, 1971 THROUGH NOVEMBER 30, 1972	8
n	BASIC PLANNING SERVICES	9
×	FINANCES - DECEMBER 1, 1972 THROUGH NOVEMBER 30, 1973	16
*	WORK PROGRAM - DECEMBER 1, 1972 THROUGH NOVEMBER 30, 1973	17
k	FUTURE PLANNING STUDIES	18

The preparation of this report was financed in part through a Comprehensive Planning Grant from the Department of Housing and Urban Development.

MCLEAN COUNTY REGIONAL PLANNING COMMISSION

* FORMATION

The McLean County Board of Supervisors, on January 10, 1967, passed a resolution creating the McLean County Regional Planning Commission.

* ORGANIZATION

April 1967--A seven member steering committee was appointed. The Commission received \$3,000 for operating expenses from the County Board of Supervisors.

June 1967--The Commission adopted by-laws.

<u>August 1967--</u>The Commission elected officers and members of the Executive Board.

February 1968--A draft of the Regional Planning Services Agreement was approved by the Commission and presented to the County Board of Supervisors; the Bloomington City Council and the Normal Board of Trustees.

June 1968--Following approval of this Agreement, the nucleus of a professional staff was hired.

March 1969--The membership of the Commission was reorganized from 35 to the present 13 members.

- 1. The Chairman and 6 members appointed by the Chairman of the County Board of Supervisors.
- 2. 3 members appointed by the Mayor of the City of Bloomington.
- 3. 3 members appointed by the Mayor of the Town of Normal.

March 1972-An amendment to the original resolution was passed by the County Board of Supervisors providing that 2/3 of the members of the Commission must be elected officials or their direct representatives. The resolution provides for the appointment of:

- 1. 5 members of the County Board
- 2. 2 members of the Normal Town Council, and
- 3. 2 members of the Bloomington City Council.

* RESPONSIBILITIES

The Commission is responsible for the preparation and maintenance of a Comprehensive Regional Plan for McLean County, and the preparation of special planning studies for units of government in McLean County at their request. The Commission is also responsible for providing the County Board; the Bloomington City Council and Planning Commission; the Normal Board of Trustees and Planning Commission with certain basic planning services designed to assist them in making day-to-day decisions which have planning and development implications.

MEMBERSHIP

The following persons were members of the McLean County Regional Planning Commission on November 30, 1972:

COUNTY

*Scott Brand, Jr.
R. R. 1
Stanford, Illinois 61774
822-379-3688

*Mrs. Dale Dean
911 E. Pine
LeRoy, Illinois 61752
150-962-5001

William E. Froelich, Jr., Chairman Gridley, Illinois 61744 150-747-2135

*Charles B. Kraft R. R. 2 Towanda, Illinois 61776 150-728-2871

*Paul Segobiano 1501 W. Graham Bloomington, Illinois 61701 828-6592

*Delmar Streid R. R. I Chenoa, Illinois 61726 150-815-945-7584

Mrs. Pamela Yeast R. R. I McLean, Illinois 61754 150-217-648-2705

BLOOMINGTON

Henry L. Brown 1116 W. MacArthur Bloomington, Illinois 61701 828-5130 *Richard Buchanan
327 Hillside Court
Bloomington, Illinois 61701
662-2180

*Karl Passmore 1604 E. Jackson Bloomington, Illinois 61701 828-4982

NORMAL

Rev. James Pruyne 201 Summit Normal, Illinois 61761 452-4471

*James Roudebush 803 Samantha Normal, Illinois 61761 452-5525

*Ralph Wrench
P. O. Box 7
Normal, Illinois 61761
452-1430

^{*}Elected official or their direct representative.

TECHNICAL STAFF

A full-time professional planning staff originated in June of 1968, with the hiring of an Executive Director and a Principal Planner. The present staff consists of nine full-time persons; the Executive Director, four Associate Planners, two Planning Technicians, Secretary and Typist.

* EXECUTIVE DIRECTOR

Mr. Herman Dirks received his Bachelor of Fine Arts degree from the University of Illinois in 1959. Before joining the staff, Mr. Dirks was associated with:

- 1. Department of City Planning Phoenix, Arizona
- Sangamon County Regional Planning Commission -Springfield, Illinois
- 3. Department of City Development Bloomington, Illinois

The Executive Director is responsible for the liaison between the Commission and other units of government in McLean County; advising the Commission on regional planning matters; and over-all programming and supervision of staff activities.

* ASSISTANT EXECUTIVE DIRECTOR

Mr. Robert Ferren resigned from the staff effective July 8, 1972.

* ASSOCIATE PLANNER

Mr. John Connery resigned from the staff effective April 6, 1972.

* ASSOCIATE PLANNER

Mr. Kenneth J. Emmons joined the staff on June 1, 1971. He received a Bachelor of Arts degree in Art from the University of Northern lowa in June of 1967. He has also received a Master's of Art degree in Urban and Regional Planning from the University of Iowa in May of 1971. Before joining the staff, Mr. Emmons was associated with the Johnson County, Iowa Regional Planning Commission, the City of Rock Island Planning Department, and the Metropolitan Planning Commission of Black Hawk County in Iowa.

* ASSOCIATE PLANNER

Mr. Charles Heston joined the staff on June 1, 1971. He received a Bachelor of Science Degree in Urban Planning from Iowa State University in May of 1971. Mr. Heston was previously associated with the Green Engineering Company in Cedar Rapids, Iowa.

* ASSOCIATE PLANNER

Miss Mary Anne Nelson was promoted to this position in May, 1972. She joined the staff in August, 1971 as a Cartographer. She received her Bachelor of Science Degree in Geography from Illinois State University in June of 1969. She has also completed all course work necessary for a Master's of Science Degree in Geography at Illinois State University in June of 1971 and is presently working toward the completion of her thesis.

* ASSOCIATE PLANNER

Mr. Steve Allen joined the staff on September 25, 1972. He received a Bachelor of Arts Degree in Psychology from the University of Oklahoma in June, 1966. He has also received his Master of City and Regional Planning Degree in June, 1969 from the University of Oklahoma. Mr. Allen recently separated from the U.S. Air Force after attaining the rank of Captain.

* PLANNING TECHNICIAN

Mr. Terry Sedik joined the staff on September 1, 1972. He received a Bachelor of Science Degree in Geography from Illinois State University in June, 1970. He has completed his course work for a Master of Science Degree in Geography in June of 1972, and is now working toward the completion of his thesis. Before being appointed to his present position, Mr. Sedik worked for the Commission as a summer intern.

* PLANNING TECHNICIAN

Mr. Glenn Payne joined the staff on October 1, 1972. He received a Bachelor of Arts Degree in Geography from University of Wyoming in June of 1964. He has completed the course work for his Master of Science Degree in Geography from Illinois State University in June of 1966. Mr. Payne was discharged from the U.S. Air Force in February, 1971 after attaining the rank of Captain. Mr. Payne is presently working toward the completion of his thesis.

* SECRETARY

Mrs. Loretta Jarvis joined the staff in July of 1968. She is responsible for providing secretarial and bookkeeping assistance to the staff.

* TYPIST

Mrs. Dianne Flint joined the staff in December of 1971. She is responsible for a majority of the typing work, including special planning reports.

THE PLANNING PROCESS

* RESEARCH

Data pertaining to existing and historical population and economic growth trends and land use patterns are gathered to provide a statistical base for the forecast of future development activities.

* FORMULATION OF GOALS AND OBJECTIVES

These long-range policies should be designed to reflect the desires and needs of the total public in order to maximize the possibility of acceptance and implementation of the planning program.

* THE COMPREHENSIVE PLANNING PROCESS

The data pertaining to the significant variables which will affect future development activities will be forecasted. These data are used to measure the amount, type and location of development. The forecasts of population, economic factors, community values and land use activity are incorporated into plans for reinforcing or modifying the growth patterns of the area which will best accomplish the goals and objectives of the area. These plans may forecast the location and density of private development and the needed public facilities to serve the future population and employment centers.

* PLAN IMPLEMENTATION

Based on the decision made during the planning process, the governing body of the planning area may control both public and private development by enacting certain regulations which are designed to assist in the implementation of plans. Zoning ordinances, subdivision regulations, official maps, urban renewal and capital improvements programming are common implementing tools now being used.

The "Planning Process" is designed to provide a sound basis for public and private decision making and action concerning regional or community development opportunities.

FINANCES

Α.	DALANCE PROJECT FORMARD (12 1 71)			
ж	BALANCE BROUGHT FORWARD (12-1-71)			\$72,964.39
*	RECEIPTS McLean County City of Bloomington Grant	\$12,500.00	\$25,000.00	
	Zoning Ordinance & Maps Urban Renewal Town of Normal Department of Local Gov't. Affairs		\$32,868.43 12,500.00	
	P-307 P-317 Intern Department of Transportation Illinois Law Enforcement Commissio Illinois State E.P.A. Miscellaneous Total Receipts	\$30,100.00 21,994.00 1,000.00	53,094.00 5,704.28 5,934.42 2,500.00 814.14	\$138,415.27
1	·			\$211,379.66
*	DISBURSEMENTS Refunds McLean County City of Bloomington Town of Normal Books	\$15,300.00 7,650.00 7,650.00	\$30,600.00 200.91	
	Services Reid, Quebe, Allison & Wilcox W. C. Gilman & Company Other Dues Furniture Equipment Automobile Expenses Insurance, General Insurance, Hospitalization Materials & Supplies Postage Rent Publication Retirement Salaries Sundry Telephone Travel Utilities Total Disbursements	18,480.00 17,532.56 2,758.36	38,770.92 463.35 217.96 1,517.55 469.50 279.00 1,392.24 906.29 620.00 3,354.00 6,501.04 9,240.25 79,615.82 855.65 868.22 1,074.12 259.64	\$177.206.46
*	BALANCE CARRIED FORWARD (12-1-72) Bank of Illinois Peoples Bank		\$31,673.20 2,500.00	34,173.20
	- 8	••	~, 500.00	\$211,379.66

BASIC PLANNING SERVICES

* SUBDIVISIONS

All subdivisions of land within the corporate limits and within $1\frac{1}{2}$ mile beyond those limits of Bloomington and Normal and all unincorporated land in the County fall within the jurisdiction of their respective Land Subdivision Ordinances. The staff has provided reports and recommendations to the Planning Commissions, Committees, and City Councils on 5 subdivisions in Bloomington, 6 subdivisions in Normal and 10 subdivisions in the County, since December 1, 1971.

* ZONING

Public hearings are held on all requests for zoning changes. Since December 1, 1971 the staff has sent reports and recommendations on:

Bloomington

23 zoning requests

4 special use permits

1 county

1 shopping center plan

2 residential planned development

O mobile home parks

Normal

8 zoning requests

9 special use permits

O shopping center plans

l residential planned development

10 variations

County

20 zoning requests

Il special use permits

ZONING CHANGE REQUESTS*				
No. Requests	No. Denied	No. Granted	No. Withdrawn or Rescinded	No. Approvals Recommended By Staff
31	5	20	6	20

^{*}Does not include County Zoning Requests

* GENERAL ACTIVITIES

An effective planning process calls for interaction and contact with various governmental bodies and civic organizations in order to inform and implement plans and projects. Staff participation with organizations included the following:

Bloomington City Council
Bloomington Planning and Zoning Commission
Bloomington Staff
Development Committee
Citizens Community Improvement Committee

Normal Town Council
Normal Planning Commission
Normal Zoning Board of Appeals
Normal Staff
Central Area Development Committee

County Board Environment Committee Recreation, Health and Welfare Committee Transportation Technical Committee Regional Planning Commission

Progress Committee (A.C.I.)
Bloomington Unlimited
40 Acres Project Area Committee
Central Area Project Area Committee

Other groups the staff has appeared before or worked with are the Rural Governments League; the Villages of Danvers, Towanda, Carlock, LeRoy, Hudson; State Departments of Transportation, Local Government Affairs and Environmental Protection Agency; Federal Departments of Transportation, Housing and Urban Development, Farmers Home Administration; McLean County Soil and Water Conservation District.

* A-95 AND SECTION 204 REVIEW PROCEDURES

Circular A-95 which implements Title IV of the Intergovernmental Cooperation Act of 1968 and Section 204 of the Demonstration Cities and Metropolitan Development Act of 1966 provides that all applications for federal assistance be accompanied by the comments of an areawide planning agency. On June 20, 1967, the McLean County Regional Planning Commission was certified by the Secretary of the Department of Housing and Urban Development as the Areawide Review Agency for McLean County. Applications reviewed under Section 204 included:

- 1. Bloomington-Normal Airport Authority Application for Federal financial assistance for the preparation of an airport facilities master plan.
- Housing Authority of McLean County application for establishment of a low-rent public housing program in the Villages of Chenoa, Heyworth, and LeRoy.

- 3. McLean County Highway Department Proposal to improve certain County roads by realignment, widening and resurfacing.
- 4. Department of Transportation State of Illinois
 - a. Review of the several corridors for the proposed alignment of F-12 supplemental freeway through McLean County.
 - b. Review of proposed alignment of I-55 from Chenoa south to the Town of Normal.
- 5. Illinois State University application for Federal financial assistance in the construction of a new campus library.
- 6. City of Bloomington
 - a. Application for Federal financial assistance for the construction of a swimming pool in O'Neil Park.
 - b. Application for Federal financial assistance for the continuance of the neighborhood development program (urban renewal) for the redevelopment and improvement of the Central Area and the 40 Acres Area.
- 7. Valley Bridges Homes

Proposal to develop a 100 dwelling unit multi-family housing area near the southwest corner of U.S. Route 66 and U.S. Rt. 51 in Bloomington.

- 8. McLean County Economic Opportunity Corporation application for Federal financial assistance for the funding of an employment development and outreach program for McLean County.
- 9. State of Illinois

Proposals for Federal financial assistance to develop the following State plans and programs:

- a. Department of Aeronautics State Airport Systems Plan
- b. State Plan for Crippled Children Services
- c. State Plan for Developmental Disabilities Services and Facilities
- d. State Plan for the Education of the handicapped
- e. Illinois Drug Abuse Program
- f. Long-range program for library development
- g. Administration of Vocational and Technical Education in
- h. 1972 Highway Improvement Program

- i. 1972 Highway Planning and research program
- j. Illinois Natural Disaster Plan
- k. Outdoor Recreation Plan
- 1. 1973 Criminal Justice Plan
- m. Health Planning Program
- n. Water Resources Council Plan

* NATURAL RESOURCES PLAN

A preliminary plan for the efficient use and/or conservation of the land, water and biological resources that are located within McLean County has been prepared and distributed to elected officials and planning commission members.

* COMMUNITY FACILITIES PLAN

A preliminary plan for the provision of necessary community facilities to meet the needs of the existing and forecast population has been prepared and distributed to elected officials and planning commission members. These facilities include:

- 1. Schools
- 2. Parks, recreation and open space
- 3. Public buildings
- 4. Private utilities
- 5. Water and sewer
- 6. Solid waste collection and disposal

* MCLEAN COUNTY TRANSPORTATION PLANNING PROCESS

- 1. Terminal and Transfer Facilities A plan for the provision of adequate off-street parking spaces has been developed for the Bloomington Central Business District, the Normal Downtown Area, Illinois State University, Illinois Wesleyan University and Eastland Shopping Center.
- The staff has continued to participate in the Technical Committee discussions of the other elements of the Study.

* PUBLIC TRANSIT

A preliminary draft of the Public Transit Technical Study has been prepared for the Commission by the consulting firm of W. C. Gilman Company. This report is awaiting Federal review before completion and distribution.

* COUNTY-WIDE WATER AND SEWER PLAN

The consulting firm of Reid, Quebe, Allison, Wilcox and Associates, Inc., has prepared a preliminary draft of the County-wide water and sewer plan for all of McLean County, except Bloomington and Normal. This study is being financed by the Farmers Home Administration.

* REVIEW OF LAWS AND ORDINANCES

The staff has cooperated with the City of Bloomington, the Town of Normal and McLean County in reviewing and updating portions of their respective zoning ordinances and subdivision regulations to meet changing situations.

* COMPREHENSIVE REVISION TO THE BLOOMINGTON ZONING ORDINANCE

The staff has completed the preliminary draft of the comprehensive revision to the Bloomington Zoning Ordinance.

* BLOOMINGTON SUBDIVISION REGULATIONS

The staff has completed the preliminary draft of the comprehensive revision to the subdivision regulations for the City of Bloomington.

* NORMAL CENTRAL AREA DEVELOPMENT PLAN

The staff with the guidance and participation of the Normal Central Area Development Committee has begun work on preparing a plan for the physical development for Normal's central area. This will include an inventory, analysis and forecast of land use, traffic, building conditions, economic conditions and other pertinent aspects concerning the proper development of the area. The plan will provide a priority listing of programs and projects with a suggested time table and method of financing. Capital improvements programming for the first 5-year period of implementation will provide general cost estimates.

* BLOOMINGTON NEIGHBORHOOD DEVELOPMENT PROGRAM

The staff has worked closely with Bloomington's Department of Urban Renewal in the preparation of the Neighborhood Development Program application for submission to the Department of Housing and Urban Development. This includes the preparation and updating of Urban Renewal Plans with the guidance and participation of various citizen groups and elected officials.

* CITIZEN PARTICIPATION

A citizen participation report was undertaken to determine the existing status of citizen and group interaction in McLean County and alternative methods of channeling future interaction into the comprehensive planning process. The preliminary draft of the report, entitled "Citizen Participation", will be distributed to local and county officials for review prior to publication in March, 1973.

* INTERIM WATER QUALITY MANAGEMENT PLAN

This interim plan is being prepared under Federal and State Environmental Protection Agency Guidelines. With previously prepared water, sewer, and natural resource plans serving as primary input, this project will evaluate alternative solutions to water quality needs using general cost estimates. It will serve to assure both Federal and State agencies (and the taxpayer) that grant monies are spent on the most economical and effective solutions to existing and probable future water pollution problems.

* 1974 NATIONAL TRANSPORTATION STUDY

The McLean County Regional Planning Commission has been designated by the Transportation Study Policy Committee for the Bloomington-Normal Urbanized area to conduct the 1974 National Transportation Study for our area.

The purpose of the Study is to report the state of the Nation's transportation system both current and projected in the future and to convey to the administration and congress recommendations for programs and policies aimed at improving the system through appropriate channeling of funding allocations.

* 1972 SKETCH LAND USE PLAN

The Sketch Land Use Plan was prepared by the staff in March of 1972 to serve as a forerunner to a more detailed land use plan. Adopted by the McLean County Board in November, 1972, this sketch plan represents a conscious effort to incorporate specific planning objectives, principles and standards as well as existing condition, proposed plans and future needs into the land development process.

* LAND USE AND TRANSPORTATION PLAN

The Land Use and Transportation Plan is concerned with the formulation of regional development objectives, principles and standards; the forecast of future change and growth in the County; and the presentation of a land use and transportation plan designed to meet the anticipated growth and change. This report is intended to provide the basis for a Region Development Plan, which will be in the Commission's work program in the next fiscal year.

* EMERGENCY EMPLOYMENT ACT OF 1971

The McLean County Board voted in July, 1971, to have the staff of the McLean County Regional Planning Commission assume administration of the Emergency Employment Act Grant for McLean County. The 1971-1972 Federal Grant to McLean County under this Act totaled \$41,200.00. This money was disbursed to the following participants: McLean County Educational Service Region, City of Bloomington, Town of Normal, District #87 Schools and Unit 5 Schools. The act was originally enacted on a one-year basis to provide jobs for returning Vietnam Veterans who were unable to obtain employment. The employment is to provide a needed public service that would go unmet had these funds not been available. A second-year Grant Application was submitted August 1, 1972, for a second term of funding. At the present time, however, funds have not yet been appropriated by Congress for the grant applications submitted for second-year funding.

* HOUSING PLAN

To continue the Commission's involvement in the area of housing, the staff is currently preparing a housing report dealing with several specific items in a more detailed work program. Included in this report will be at least three elements: a detailed statement of housing goals and policies; an analysis of the 1960 and 1970 Census, local housing and building construction data, and a projection of housing needs; and an analysis of state and federal housing programs and other legislation.

FINANCES

DECEMBER 1, 1972 THROUGH NOVEMBER 30, 1973

* ANTICIPATED RECEIPTS

McLean County\$25,000.00
City of Bloomington 12,500.00
Town of Normal
Department of Housing and Urban Development 50,000.00
Special Studies 10,000.00
Other Federal Grants 10,000.00
TOTAL RECEIPTS \$120,000.00

* BUDGET

Title	Amount
Books Services Dues Furniture Automobile Expense General Insurance Hospital Insurance Supplies Postage Rent Publication Retirement Salaries Sundry Telephone Travel Utilities	\$ 150 1,200 1,500 200 2,500 500 1,750 1,200 600 3,750 3,500 11,200 88,700 1,000 1,000
	\$120,000

WORK PROGRAM

DECEMBER 1, 1972 THROUGH NOVEMBER 30, 1973

* ADMINISTRATION

- 1. Office Management
- 2. Collection and updating of planning data
- 3. Basic research and staff training

* TECHNICAL ASSISTANCE

- 1. Review of development proposals
- 2. Review of zoning amendments
- 3. Review of subdivision proposals
- 4. Assistance in obtaining State and/or Federal financial assistance
- 5. Review and comment on local Capital Improvement Programs
- 6. Improvement of development related laws and ordinances

* REGIONAL PLANNING STUDIES

- 1. Complete Land Use Plan
- 2. Complete Housing Plan
- 3. Complete Water Quality Management Study
- 4. Initiate the preparation of the McLean County Development Plan
- 5. Solidify Commission's position concerning social programs

* LOCAL PLANNING STUDIES

- 1. Complete the Normal Central Area Plan
- Continue to work with the City of Bloomington in the urban renewal program

FUTURE PLANNING STUDIES

* SOCIAL SERVICE SYSTEM

- 1. Inventory and analysis of existing facilities and programs.
- Develop goals and objectives.
- 3. Develop plan and program for system improvement.

* SPECIAL STUDIES

- 1. Detailed soil surveys.
- 2. Flood plain control studies.
- 3. Electronic data processing studies.

* SMALL AREA DEVELOPMENT PLANS

Detailed plans and implementation programs will be prepared for each census tract or some other suitable small geographic area.

The McLean County Regional Planning Commission and staff encourages inquiry and participation in the planning program by interested citizens and civic groups.

Questions and suggestions regarding any phase of the planning program are welcome.

for further information: WRITE OR CALL

MCLEAN COUNTY REGIONAL PLANNING COMMISSION 707 NORTH EAST STREET BLOOMINGTON, ILLINOIS

PHONE 828-4331